

**AFFIDAVIT OF SPECIAL AGENT JOSEPH LOSAVIO, JR. IN SUPPORT OF  
APPLICATIONS FOR A CRIMINAL COMPLAINT AND A SEARCH WARRANT**

I, Joseph Losavio, Jr., having been duly sworn, do hereby depose and state as follows:

**Agent Background**

1. I am a Special Agent with the U.S. Department of Health and Human Services, Office of Inspector General, Office of Investigations (“HHS-OIG”) and have been so employed since February 2011. I have successfully completed a training program in conducting criminal investigations at the Federal Law Enforcement Training Center in Brunswick, Georgia. In 2007, I graduated from the Bridgewater State College with a B.S. degree in Criminal Justice. My current duties as an HHS-OIG Special Agent include conducting investigations involving allegations of fraud involving health care benefit programs such as Medicare and Medicaid. Due to my training, experience, and conversations with other law enforcement officers, I am familiar with the methods, routines, and practices of persons who fraudulently obtain or assume false identities.

2. I am also a member of the Document and Benefit Fraud Task Force (“DBFTF”) of Homeland Security Investigations (“HSI”), a specialized field investigative group comprised of personnel from various state, local, and federal agencies with expertise in detecting, deterring and disrupting organizations and individuals involved in various types of document, identity, and benefit fraud schemes. DBFTF is currently investigating suspected aliens who are believed to have obtained stolen identities of United States citizens living in Puerto Rico and used those identities to obtain public benefits, which they would not otherwise be eligible to receive, including Massachusetts Registry of Motor Vehicles (“RMV”) identity documents, Social Security numbers (“SSNs”), MassHealth benefits, public housing benefits, and unemployment benefits. Agents have conducted an analysis of individuals who have received certain public benefits in Puerto Rico and Massachusetts on or about the same date(s) in an effort to identify

individuals in Massachusetts who have been unlawfully and fraudulently using the identities of United States citizens.

**Purpose of Affidavit**

3. I submit this affidavit in support of an application for a criminal complaint charging Raymer Alfredo SOTO MORETA with (1) False Representation of a Social Security Number, in violation of 42 U.S.C. § 408(a)(7)(B), and (2) Aggravated Identity Theft, in violation of 18 U.S.C. § 1028A.

4. As set forth in more detail below, there is evidence that SOTO MORETA unlawfully used the name and SSN of a real person while knowing that these identifiers belonged to a real person. Among the evidence that SOTO MORETA knew that this identity was that of a real person is his successful use of the identity to obtain an official government identification document, to obtain health benefits, and to obtain Social Security benefits, as well as his use of this identity to earn wages and to apply for unemployment benefits.

5. I also submit this affidavit in support of an application for a search warrant for the following property: 8 Chase Street, Apartment 14, Lynn, Massachusetts, as described in Attachment A. I have probable cause to believe that this property contains evidence, fruits, and instrumentalities of the crimes identified above, as described in Attachment B.

6. This affidavit is based on my personal knowledge, information provided to me by other law enforcement officers and federal agents, and my review of records described herein. This affidavit is not intended to set forth all of the information that I have learned during this investigation, but includes only the information necessary to establish probable cause for the requested complaint and search warrant.

**Probable Cause**

**The RMV Application**

7. On March 22, 2016, an individual, later identified as Raymer Alfredo SOTO MORETA, appeared in person at the Massachusetts RMV office in Revere and submitted an application for a renewal of a Massachusetts driver's license. On the application, SOTO MORETA identified himself with the name W.F.H., date of birth xx/xx/1987, and SSN xxx-xx-6941.<sup>1</sup> SOTO MORETA signed the application under penalty of perjury. The RMV took a photograph of SOTO MORETA on March 22, 2016, as part of the application process. That photograph was stored in the RMV's database. As a result of this application, a duplicate Massachusetts driver's license number xxxxx6700 was issued by the RMV to SOTO MORETA in the name W.F.H.

8. The RMV file containing the March 22, 2016, application also contains a Certification of Birth from Puerto Rico bearing the name W.F.H.R. and a date of birth of xx/xx/1987. Additionally, on the March 22, 2016 application, SOTO MORETA represented that he was a United States citizen.

**Other Use of the Victim's Identity**

9. The Medicaid Program is a joint federal-state program that provides health coverage to certain categories of people, including eligible low-income adults, children, pregnant women, the elderly, and people with disabilities. Medicaid is administered by the states, according to federal requirements, and is funded jointly by the states and the federal government. MassHealth is the Medicaid Program in Massachusetts.

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<sup>1</sup> The identity of the victim, W.F.H.R., is known to the Government. These initials represent the victim's first name, middle name, paternal last name, and maternal last name. In order to protect the victim's privacy, only the initials "W.F.H.R.", "W.F.H.", "W.H.R.", and "W.H." are used in this affidavit to reflect the variations of the victim's full name that were used by SOTO MORETA.

10. According to MassHealth records, between July 2012 and October 2017, at least three applications for MassHealth benefits were submitted to MassHealth in the name of W.H. Each of the three applications lists W.H.'s name and provides a SSN of xxx-xx-6941 and a date of birth of xx/xx/1987. On or about September 20, 2012, the following documents were submitted to MassHealth: (a) a Massachusetts Driver's License bearing the name W.F.H.; (b) a Puerto Rico Certification of Birth in the name of W.F.H.R with a date of birth of xx/xx/1987; and, (c) a Social Security Card bearing the name of W.F.H.R. and SSN xxx-xx-6941.

11. Information obtained by the U.S. Department of Labor, Office of Inspector General, shows quarterly wage earnings were reported to the Commonwealth of Massachusetts on SSN xxx-xx-6941 during the following time periods: the third and fourth quarters of 2015, the third quarter of 2016, the third quarter of 2017, and all four quarters of 2018. In addition, on or about October 25, 2018, a claim for Unemployment Insurance ("UI") benefits was filed with the Commonwealth of Massachusetts, Department of Unemployment Assistance ("DUA") for W.F.H. using SSN xxx-xx-6941. The claimant listed a mailing and residential address of 8 Chase Street, Apartment 14, Lynn, Massachusetts 01902. The claimant identified himself as a United States citizen, as only United States citizens or immigrants legally present and legally permitted to work in the United States are eligible to receive UI benefits. This UI claimant was deemed indefinitely ineligible for benefits because the claimant self-reported an inability to work due to medical reasons and the claimant voluntarily left his prior employment.

12. The Social Security Administration ("SSA"), Office of Inspector General ("OIG"), has confirmed that SSA records indicate an application for Supplemental Security Income disability benefits was filed by an individual purporting to be W.F.H.R. with SSN xxx-xx-6941 with SSA's field office in Lynn, Massachusetts on November 18, 2014. The application

was approved and benefits currently are being paid to the individual claiming to be W.F.H.R. with an address in Lynn, Massachusetts.

#### **Confirmation of a Valid SSN**

13. SSA-OIG has confirmed that SSN xxx-xx-6941 is a valid SSN that was assigned to W.F.H. with a date of birth of xx/xx/1987 and a place of birth of Rio Piedras, Puerto Rico.

#### **Identification of the Imposter**

14. HSI obtained information concerning Cedula Number xxx-xxxx897-7, which bears the name Raymer Alfredo SOTO MORETA. The Cedula identifies SOTO MORETA as a citizen of the Dominican Republic with a date of birth of xx/xx/1991. A photograph and fingerprints are associated with the Cedula in the name of SOTO MORETA.

15. On August 17, 2015, the Essex County Sheriff's Department booked an individual purporting to be W.H. with a date of birth of xx/xx/1987 relative to a default warrant.<sup>2</sup>

16. The fingerprint impressions from Cedula No. xxx-xxxx897-7 in the name of SOTO MORETA and the fingerprint impressions from the August 17, 2015, booking by the Essex County Sheriff's Department of the individual purporting to be W.H. with a date of birth of xx/xx/1987 were sent to the HSI Forensic Laboratory for analysis. The HSI Forensic Laboratory determined that these fingerprint impressions belong to the same individual.

17. I have compared the following two photographs: (a) a historical photograph in the RMV file associated with the individual purporting to be W.F.H.; and, (b) the photograph from Cedula No. xxx-xxxx897-7 in the name of SOTO MORETA. I conclude that these two photographs appear to depict the same person.

18. The Department of Homeland Security conducted a search of the Driver and

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<sup>2</sup> The default warrant was subsequently removed.

Vehicle Information Database (“DAVID”), which includes driver’s licenses and identification cards issued in Puerto Rico, for licenses issued in the name of W.F.H.R. The search revealed that Puerto Rico Learner’s Permit number xxx7602 was issued to an individual in the name W.F.H.R, with a date of birth of xx/xx/1987, a SSN of xxx-xx-6941, and an address in Puerto Rico. I have examined the photograph associated with that DAVID record and conclude that the individual depicted in that photograph is not the same as the individual depicted in the two photographs described above in paragraph 17.

### **Search for Identification Documents**

19. Records from the Massachusetts RMV list an address of 8 Chase Street, Lynn, Massachusetts for the W.F.H. identity.

20. On November 6, 2019, law enforcement agents observed the name W.H. listed on a mailbox bearing the number 14 located at the residence at 8 Chase Street, Lynn, Massachusetts.

21. On November 12, 2019, law enforcement officers conducted surveillance of 8 Chase Street, Lynn, Massachusetts, which is a two-story, multi-unit dwelling. Law enforcement officers observed an individual who appeared to be SOTO MORETA, based on a comparison to a photograph of SOTO MORETA, enter and exit the residence located at 8 Chase Street.

22. On November 14, 2019, the United States Postal Inspection Service confirmed that an individual using the W.H.R. name currently receives mail at 8 Chase Street, #14, Lynn, Massachusetts.

23. I know, based on my training and experience, that:

- a. Individuals often keep identification documents and other evidence of identity for long periods – sometimes years – and tend to retain such documents even when they depart a given residence. Such documents

include Social Security cards, passports, tax returns, legal documents, utility bills, phone bills, health insurance or prescription cards, medical records, marriage licenses, family records, scrapbooks, photographs, diplomas and other school records, birth certificates, immunization records, bank records, credit card statements, personal correspondence and books or mementos on which they have inscribed their names.

- b. Individuals often keep identification documents and other evidence of identity in their residence, in part to ensure the security of these documents and in part to allow for access to these documents when needed.
- c. In addition, it is common for those who use other persons' identities without authorization to maintain fraudulently obtained identification documents in secure locations within their residence to conceal them from law enforcement authorities; and,
- d. It is common for individuals who use fraudulently obtained identification documents to retain those documents for substantial periods of time so that they can continue to use the fraudulently obtained identities.

24. All law enforcement participating in the search of the premises described in Attachment A will be informed of the full name represented by the initials that appear in Attachment B.

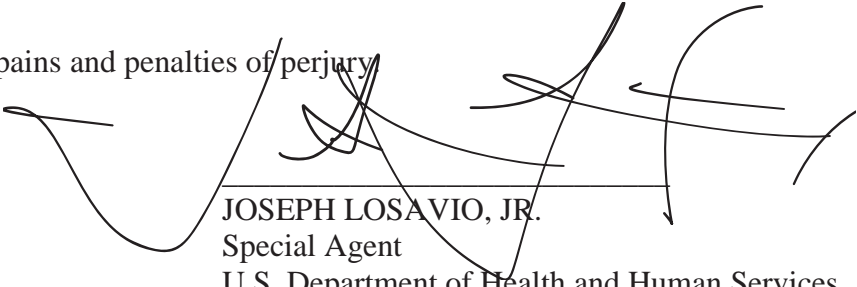
### **Conclusion**

25. Based on the foregoing, I have probable cause to believe that, on or about March 22, 2016, Raymer Alfredo SOTO MORETA (1) falsely represented, with intent to deceive and for any purpose, a number to be the Social Security account number assigned by the Commissioner of Social Security to him, when in fact such number is not the Social Security account number

assigned by the Commissioner of Social Security to him, in violation of 42 U.S.C. § 408(a)(7)(B); and, (2) knowingly transferred, possessed and used, during and in relation to any felony violation enumerated in 18 U.S.C. § 1028A(c), and without lawful authority, a means of identification of another person, in violation of 18 U.S.C. § 1028A.

26. Based on the foregoing, I have probable cause to believe that evidence, fruits, and instrumentalities of these crimes, as described in Attachment B, are located in the premises described in Attachment A.

Sworn to under the pains and penalties of perjury



JOSEPH LOSAVIO, JR.  
Special Agent  
U.S. Department of Health and Human Services  
Office of Inspector General

Subscribed and sworn before me on December **Dec 6, 2019** \_\_\_\_\_, 2019



HON. JUDITH G. DEIN  
United States Magistrate Judge

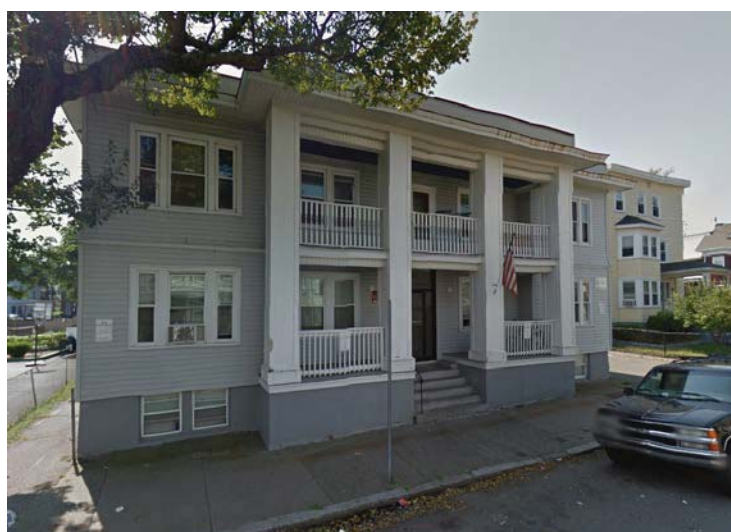


**ATTACHMENT A**  
**Premises To Be Searched**

The location to be searched is Apartment 14, of 8 Chase Street, Lynn, Massachusetts, which is the two-story multi-family residence building depicted below. The building has an entry door and white pillars in the front. The window above the front door bears the number “8.”

**Front View of 8 Chase Street, Lynn, Massachusetts**





**ATTACHMENT B**  
**Evidence to Be Searched for and Seized**

Evidence, fruits, and instrumentalities of violations of 42 U.S.C. § 408(a)(7)(B), and 18 U.S.C. § 1028A, including but not limited to:

1. The following records, documents, and items referencing Raymer Alfredo SOTO MORETA or referencing the individual known to law enforcement with the initials W.F.H.R., W.F.H., W.H.R., and/or W.H. who has the SSN xxx-xx-6941 and date of birth xx/xx/1987:
  - a. Any and all state-issued or apparently state-issued identification documents, notes, statements, and/or receipts that reference same.
  - b. Any and all immigration documents, including but not limited to United States or foreign issued (or apparently issued) passports and identification cards.
  - c. Any and all documents identifying citizenship, including but not limited to birth certificates, voter registration cards, cedula, and Social Security cards.
  - d. Any and all documents relating to foreign or domestic travel, including tickets, schedules, itineraries, or receipts.
  - e. Any and all employment records, bank records, credit card records, tax records, marriage records, divorce records, baptismal or confirmation records, residential lease or rental records, insurance records, utility/phone/cable records, arrest/court records, or records of school, training, or counseling.